NATIONAL CENTER FOR STATE COURTS

MICHIGAN TRIAL COURT CONSOLIDATION DEMONSTRATION PROJECTS: 2001 FOLLOW-UP ASSESSMENT REPORT

APPENDICES Z AND HH-NN: INFORMATION ON BUDGETS, REVENUE, AND EXPENDITURES FOR DEMONSTRATION COURTS

September 2001

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APPENDICES Z AND HH-NN: INFORMATION ON BUDGETS, REVENUE, AND EXPENDITURES FOR DEMONSTRATION COURTS

Table of Contents

	Page
Introduction	1
Appendix Z. General Findings on Court Budgeting in 1999 NCSC Evaluation of Demonstration Projects	Z-1
Appendix HH. Budget, Revenue and Expenditure Data for Barry County Demonstration Project	HH-1
Appendix II. Revenue/Expenditure Data for Berrien County Demonstration Project	II-1
Appendix JJ. Budget, Revenue and Expenditure Data for Iron County Demonstration Project	JJ-1
Appendix KK. Budget, Revenue and Expenditure Data for Isabella County Demonstration Project	KK-1
Appendix LL. Expenditure Data for Lake County Demonstration Project	LL-1
Appendix MM. Revenue/Expenditure Data for Washtenaw County Demonstration Project	MM-1
Appendix NN. Budget, Revenue and Expenditure Data for 46th Circuit Demonstration Project	NN-1

APPENDICES Z AND HH-NN: INFORMATION ON BUDGEST, REVENUE AND EXPENDITURES DEMONSTRATION COURTS

Introduction

Beyond the qualitative observations reported by demonstration court leaders (see Appendices A-H) and key stakeholders (see Appendices I-Q), an important quantitative indicator of court performance involves something that each demonstration court shares with all other government entities – management of its budget.

A critical consideration bearing on the trial court consolidation demonstration projects is cost-effectiveness – the effect of the projects on the costs of court operations in relation to the effectiveness of those operations in meeting the purposes of the courts. Another important consideration involves the question whether the consolidation projects have improved court budgeting in the demonstration courts. Whether the demonstration courts have been *effective* in meeting the goals of trial court consolidation is suggested by the information in Appendices A-GG. To address *cost*, as well as to show the impact of consolidation on court budgeting, court officials in the demonstration projects have provided NCSC with information about their revenues and expenditures. That information is summarized below in Appendices Z and HH-NN.

APPENDIX Z.

GENERAL FINDINGS ON COURT BUDGETING IN 1999 NCSC EVALUATION OF DEMONSTRATION PROJECTS

APPENDIX Z. GENERAL FINDINGS ON COURT BUDGETING IN 1999 NCSC EVALUATION OF DEMONSTRATION PROJECTS

As background for the presentation here of budget, revenue and expenditure data from the demonstration projects, it is helpful to review the status of financial management in the demonstration courts at the conclusion in 1999 of NCSC's initial evaluation. Shown here are (a) the evaluation criterion ("Core Criterion 8") for all demonstration projects on court budgeting; and (b) the general findings on court budgeting in the overall 1999 NCSC evaluation report.

Court Budgeting Evaluation Criterion in 1999 NCSC Evaluation¹

An important consideration was the extent to which the demonstration court leaders could "speak as one voice" in their budget request of local funding authorities, thereby avoiding conflict with one another. A second had to do with whether there were economies of scale that can be achieved in such areas as the purchase of court supplies or the cost of jurors. Budget treatment of such unpredictable expenditures as those under the Child Care Fund was still another matter of concern. Finally, it was clear that the manner in which demonstration courts with multiple funding sources could handle their budgets would be important.

NCSC's General 1999 Evaluation Findings on Court Budgeting Under Demonstration Projects²

One of the requirements of the Supreme Court in the designation of demonstration projects was that each must involve the development of a single unified budget for all court revenues and expenditures. Different project start times and, for some of the projects, more than one local funding unit, meant that full consolidation of budgets could not be achieved in all of the demonstration courts. Yet all of the projects made

Z-2

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¹ See David Steelman, Karen Gottlieb, and Dawn Marie Rubio, *Michigan Trial Court Consolidation: Final Evaluation Report* (Denver, Colo.: National Center for State Courts, Court Services Division, 1999), p. 30. ² Ibid., p. 54.

substantial progress in this direction. Preparation and presentation of budget requests to local funding officials were a coordinated effort in every project. As a result, different courts were not competing with one another for available resources. In most of the projects, budget requests were affected by efforts to achieve economies of scale in such areas as elimination of separate jury pools and creation of a single contract for all court-appointed counsel.

APPENDIX HH.

BUDGET, REVENUE AND EXPENDITURE DATA FOR BARRY COUNTY DEMONSTRATION PROJECT

APPENDIX HH. BUDGET, REVENUE AND EXPENDITURE DATA FOR BARRY COUNTY DEMONSTRATION PROJECT

This appendix presents information about court budgets, revenue and expenditures in Barry County. It includes information from NCSC's 1999 evaluation of the Barry County demonstration project.* It also includes information provided to NCSC in 2001 for this follow-up assessment.

The information reproduced from the 1999 report on NCSC's Barry County evaluation includes the following:

- Total Barry County Court Expenditures, 1991-1995;
- Total Barry County Court Revenues, 1991-1995;
- 1996 Budget for Barry County Trial Court General Fund Expenditures; and
- 1997 Barry County Trial Court General Fund Budget Request.

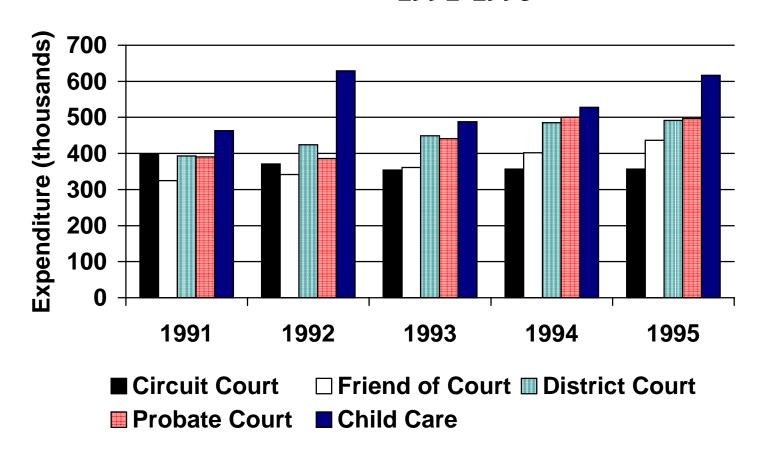
The following Barry County court finance reports were provided to NCSC in 2001:

- Barry County Trial Court: Circuit, District and Family Actual Expenditures (1993, 1997, 1998, 1999, and 2000);
- Barry County Expenditures: 1993-1998 Actual Expenditures for Child Care Fund, Child Care Fund Welfare, and Basic Grant, as well as 1996-1998 Wraparound Actual Expenditures; and
- 1993-2000 Revenues, Barry County Trial Court: Family Division, Circuit Division, and District Division.

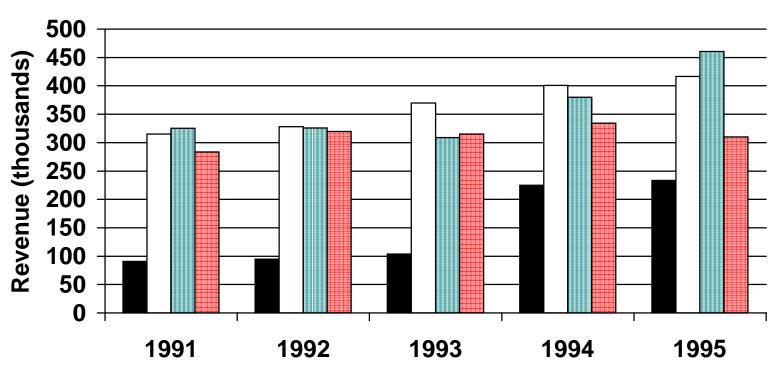
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^{*} See David Steelman, Karen Gottlieb, and Dawn Marie Rubio, *Michigan Trial Court Consolidation*. *Volume Two: Final Evaluation of Barry County Demonstration Project* (Denver, Colo.: National Center for State Courts, Court Services Division, 1999).

TOTAL BARRY COUNTY COURT EXPENDITURES, 1991-1995

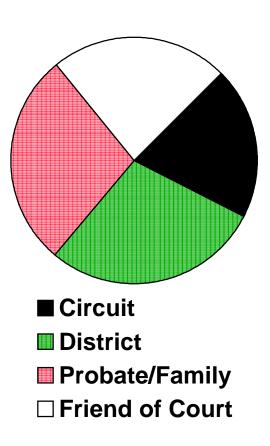


TOTAL BARRY COUNTY COURT REVENUES, 1991-1995



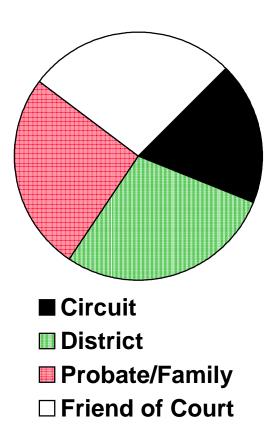
■ Circuit Court ☐ Friend of Court ☐ District Court ☐ Probate Court

1996 BUDGET FOR BARRY COUNTY TRIAL COURT GENERAL FUND EXPENDITURES



- Circuit Court Division \$378,240
- District Court Division \$539,183
- Probate/Family Court Division \$530,967
- Friend of Court \$440,431

1997 BARRY COUNTY TRIAL COURT GENERAL FUND BUDGET REQUEST



- Circuit Court Division \$374,436
- District Court Division \$570,424
- Probate/ Family Court Division \$516,833
- Friend of Court \$546,729

APPENDIX II.

REVENUE/EXPENDITURE DATA FOR BERRIEN COUNTY DEMONSTRATION PROJECT

APPENDIX II. REVENUE/EXPENDITURE DATA FOR BERRIEN COUNTY DEMONSTRATION PROJECT

This appendix gives information about court revenue and expenditures in Berrien County. It includes information from NCSC's 1997 interim evaluation of the Berrien County demonstration project.* Information reproduced from the 1997 NCSC interim evaluation report is the table, "Berrien County Court Revenues and Expenditures Under General Fund Budgets Adopted for FY 1996 and FY 1997." It also includes information provided to NCSC in 2001 for this follow-up assessment, consisting of a report entitled, "Compilation of Trial Court Revenues and Expenditures, January 1, 1995 – December 31, 2000."

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^{*} See David Steelman, Michigan Trial Court Consolidation: Interim Evaluation of Demonstration Projects. Volume Three: Current Status of Berrien County Demonstration Project (Denver, Co.: National Center for State Courts, 1997).

BERRIEN COUNTY COURT REVENUES AND EXPENDITURES UNDER GENERAL FUND BUDGETS ADOPTED FOR FY 1996 AND FY 1997^a

	FY	1996	FY 1997		
Department	Revenues	Expenses	Revenues	Expenses	
Board of Commissioners	\$685,700 ^b	\$0	\$1,335,700 ^b	\$0	
Trial Court	n/a	n/a	40,000°	929,700	
Circuit Court	0°	1,058,100	0°	726,800	
Circuit Court Reporter	0	178,000	0	80,700	
District Court	2,536,700	2,349,100	2,757,500	2,131,400	
District Court Probation	0^{c}	479,800	0^{c}	491,500	
Friend of the Court	0^{c}	643,400	0^{c}	672,200	
Community Placement		363,700		386,100	
Probate Court	67,200	233,200	67,200	240,200	
Juvenile Probation	66,600	670,700	69,800	721,500	
Probate Court Administration	29,700	924,600	45,000	904,800	
Probation - Adult	110,000	64,100	110,000	68,300	
Jury Board	0	5,000	0	6,800	
Jury Clerk	19,000	115,100	0	0	
Tri-Court Cashiering Unit	300°	223,100	300°	$160,100^{c}$	
Tri-Court Enforcement Services	0	47,400	47,800	47,400	
County Clerk	72,200 ^d	$0_{\rm e}$	84,800 ^d	0^{e}	
County Treasurer	590,200 ^f	0	1,060,200 ^f	0	
Child Care	0	1,378,400	0	1,478,700	
Tri-Court Services Grant	0	33,000	0	33,000	
Totals	\$4,177,600	\$8,766,700	\$5,618,300	\$9,079,200	

^a Sources: Berrien County, Michigan, 1996 Budget (amended) and 1997 Budget.

^b County board revenue includes that for judicial salaries, state court funding, and court video reproduction.

Revenues under other departments include funds received in relation to the operations of trial court, circuit court, district court probation, friend of the court, and tri-court cashiering unit.

d Included are county clerk revenues for circuit court, as well as for writ fees and bond forfeitures.

^e The adopted budget for county clerk expenses does not differentiate between costs for circuit clerk services and those for other county clerk services.

f Court-related revenue of the treasurer includes probate judges' salaries, FIA grants, and different FOC revenue items.

APPENDIX JJ.

BUDGET, REVENUE AND EXPENDITURE DATA FOR IRON COUNTY DEMONSTRATION PROJECT

APPENDIX JJ. BUDGET, REVENUE AND EXPENDITURE DATA FOR IRON COUNTY DEMONSTRATION PROJECT

This appendix shows information about court budgets, revenue and expenditures in Iron County. Because the Iron County demonstration project began in 1999 after the completion of the 1999 report on NCSC's initial evaluation of the six other demonstration projects. As a result, the information offered here is limited to that provided to NCSC in 2001 for this follow-up assessment, consisting of Iron County Trial Court budget data for 1998, 1999, and 2000, and revenue data for 2000.

APPENDIX KK.

BUDGET, REVENUE AND EXPENDITURE DATA FOR ISABELLA COUNTY DEMONSTRATION PROJECT

APPENDIX KK. BUDGET, REVENUE AND EXPENDITURE DATA FOR ISABELLA COUNTY DEMONSTRATION PROJECT

This appendix provides information about court budgets, revenue and expenditures in Isabella County. It includes information from NCSC's 1999 evaluation of the Isabella County demonstration project.* It also includes information made available to NCSC in 2001 for this follow-up assessment.

Information reproduced from the 1999 NCSC evaluation includes:

- Isabella County Actual Court Expenses, 1994-1996;
- 1996 Isabella County Amended Budget for Court Expenditures;
- 1997 Isabella County Approved Budget for Court Expenditures; and
- Isabella County Proposed Trial Court Budget 1998.

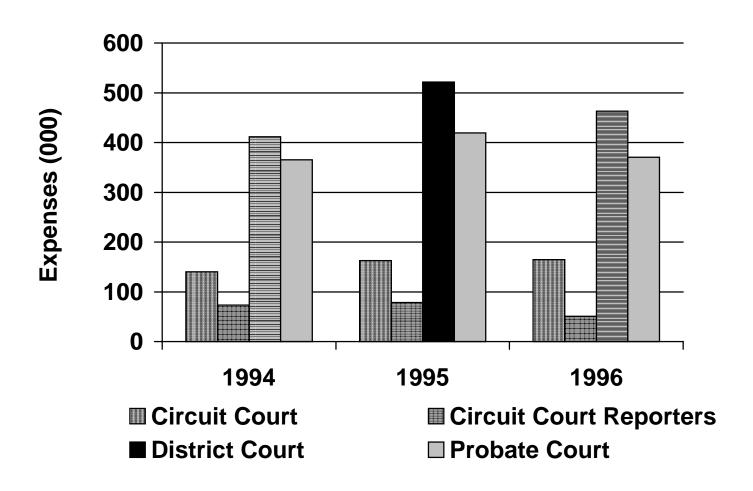
In 2001, Isabella County Trial Court provided NCSC with the following:

- 2001 Trial Court Budget; and
- Isabella County Trial Court Revenues, 1994-2000.**

^{*} See David Steelman, Karen Gottlieb, and Dawn Marie Rubio, *Michigan Trial Court Consolidation*. *Volume Four: Final Evaluation of Isabella County Demonstration Project* (Denver, Colo.: National Center for State Courts, Court Services Division, 1999).

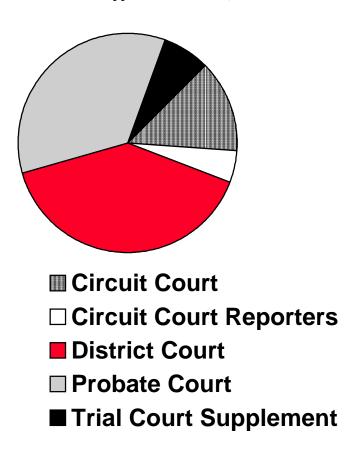
^{**} The 1999 budget year is for only nine months because of a changeover to a fiscal year budget.

ISABELLA COUNTY ACTUAL COURT EXPENSES, 1994-1996



1996 ISABELLA COUNTY AMENDED BUDGET FOR COURT EXPENDITURES

(Circuit Court \$190,554; Circuit Court Reporters \$64,848; District Court \$556,155; Probate Court \$488,282; and Trial Court Supplement \$96,420)



1997 ISABELLA COUNTY APPROVED BUDGET FOR COURT EXPENDITURES

(Circuit Court \$201,956; Circuit Court Reporters \$58,633; District Court \$499,001; Probate Court \$493,130; and Trial Court Supplement \$65,000)

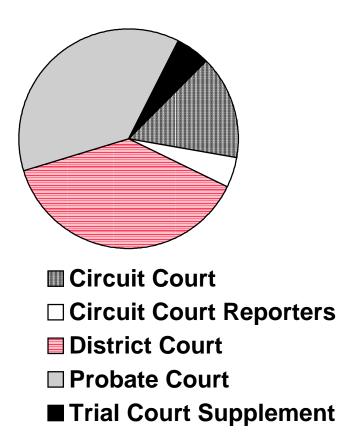
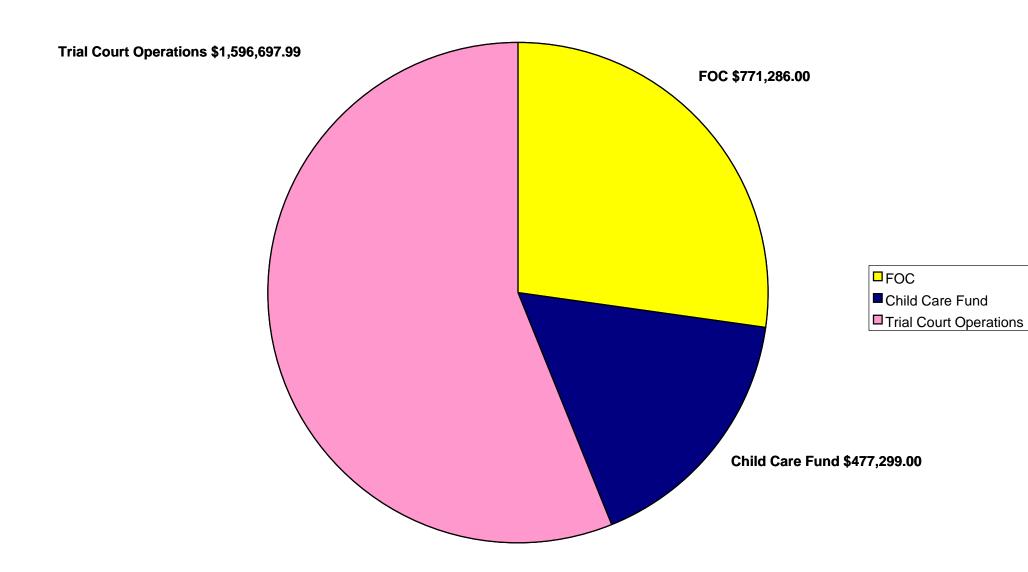


Figure 4D. Isabella County Proposed Trial Budget- 1998



APPENDIX LL.

EXPENDITURE DATA FOR LAKE COUNTY DEMONSTRATION PROJECT

APPENDIX LL. EXPENDITURE DATA FOR LAKE COUNTY DEMONSTRATION PROJECT

This appendix presents information about court expenditures in Lake County. It includes information from NCSC's 1999 evaluation of the Lake County demonstration project,* consisting of Lake County court expenditure totals for 1995, 1996, and 1997. It also includes information provided to NCSC in 2001 for this follow-up assessment – court expenditure data for 1998, 1999, and 2000.

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^{*} See David Steelman, Karen Gottlieb, and Dawn Marie Rubio, *Michigan Trial Court Consolidation*. *Volume Five: Final Evaluation of Lake County Demonstration Project* (Denver, Colo.: National Center for State Courts, Court Services Division, 1999).

LAKE COUNTY COURT EXPENDITURE TOTALS FOR 1995, 1996 AND 1997*				
Description	1995	1996	1997	
Circuit Court	\$148,832	\$154,278	\$241,197	
District Court	172,062	159,245**	83,575	
Probate Court	159,370	164,613	172,400	
Totals	475,264	478,136	497,172	
Trial Court Pilot Project	n/a	n/a	110,074	

^{*} Source: Lake County trial court administrator.

** Includes \$22,000 budgeted for Newaygo County salaries, with actual expenditures not yet available.

APPENDIX MM.

BUDGET, REVENUE AND EXPENDITURE DATA FOR WASHTENAW COUNTY DEMONSTRATION PROJECT

APPENDIX MM. BUDGET, REVENUE AND EXPENDITURE DATA FOR WASHTENAW COUNTY DEMONSTRATION PROJECT

This appendix offers information about court budgets, revenue and expenditures in Washtenaw County. It includes information from NCSC's 1999 evaluation of the Washtenaw County demonstration project.* It also includes information provided to NCSC in 2001 for this follow-up assessment.

Reproduced here from NCSC's 1999 evaluation report are the following:

- Estimated FY 1996 Washtenaw County Trial Court Consolidated Expenditure Budget;
- Washtenaw County Revenues and Expenditures for Trial Courts, 1994-1997;
- Ypsilanti Township General Fund Budget for 14B District Court Expenditures, 1994-1996; and
- City of Ann Arbor Budget for 15th District Court Revenues and Expenditures, Fiscal Year 1996-1997.

In 2001, the Washtenaw County Trial Court provided the following further information to NCSC:

- Expenditure/Revenue Information, County-Funded Courts, Washtenaw County (22nd Circuit, 14A District, Probate, Juvenile, Child Care Fund)(1994-2000);
- Expenditure/Revenue Information, Washtenaw County (14B District Court Ypsilanti Township)(1995-2000); and
- Expenditure/Revenue Information, Washtenaw County (15th District Court City of Ann Arbor)(fiscal year 1994-95 through fiscal year 2000-2001).

MM-2

^{*} See David Steelman, Karen Gottlieb, and Dawn Marie Rubio, *Michigan Trial Court Consolidation*. *Volume Six: Final Evaluation of Washtenaw County Demonstration Project* (Denver, Colo.: National Center for State Courts, Court Services Division, 1999).

ESTIMATED FY 1996 WASHTENAW COUNTY TRIAL COURT CONSOLIDATED EXPENDITURE BUDGET

Funding Unit Budget	Expenditure
Washtenaw County	\$15,623,785
Ypsilanti Township	855,749
City of Ann Arbor	2,053,054
Total Court Expenditures:	\$18,532,588

WASHTENAW COUNTY REVENUES AND EXPENDITURES FOR TRIAL COURTS, $1994-1997^*$

	1994 1995 1996 Recom-		1997 Recom-	
REVENUES	Actual Budgeted mended		mended	
Taxes & Penalties				
Licenses & Permits	\$ 32,790	\$ 39,750	\$ 39,750	\$ 39,750
State & Federal Revenues	3,441,913	3,791,288	4,245,478	4,260,377
Services, Fees & Fines	2,212,568	2,497,718	2,513,385	2,585,676
Other Revenue & Reim.	418,101	525,022	614,051	632,051
Transfers In	1,105,504	1,919,024	2,992,718	3,059,339
Total	\$7,210,876	\$8,772,802	\$10,405,382	\$10,577,193
2 0000	φ1 ,2 20,010	40,772,002	720,100,002	φ=0,011,=10
	1994	1995	1996 Recom-	1997 Recom-
EXPENDITURES	Actual	Budgeted	mended	mended
Personal Services	\$9,155,289	\$9,694,135	\$10,106,240	\$10,456,270
Supplies	349,882	355,882	369,055	369,055
Other Services	2,449,380	1,926,971	2,170,474	2,167,045
Internal Service Charges	2,393,076	2,591,846	2,630,018	2,631,415
Capital Outlay	46,055			
Transfers Out		2,000		
		,		
Total	\$14,393,682	\$14,570,834	\$15,275,787	\$15,623,785
1 Viui	φ17,373,002	Ψ17,370,037	Ψ13,273,767	Ψ10,020,700

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^{*} These figures are consolidated revenues and expenditures for circuit court, 14A district court, probate court (estates and juvenile), county support of state probation, and juvenile detention. Source: Washtenaw County, Michigan, 1996/97 Budget (Preliminary, September 20, 1995), pp. 114, 116, 120, 122, 122, 126 and 146.

YPSILANTI TOWNSHIP GENERAL FUND BUDGET FOR 14B DISTRICT COURT EXPENDITURES, 1994-1996^a

EXPENDITURES	1994 Actual	1995 Budget	1996 Proposed
Personal Services	\$576,248	\$582,079	\$592,999
Supplies	19,342	19,600	21,000
Building Lease	134,814	139,935	141,560
Other Services & Charges	73,722	94,990	100,190
Total	\$804,176	\$836,604	\$855,749

CITY OF ANN ARBOR BUDGET FOR 15th DISTRICT COURT REVENUES AND EXPENDITURES, FISCAL YEAR 1996-1997^b

REVENUES	Budgeted Amount (Approved and Amended)		
State & Federal Revenues	\$ 249,660		
Services, Fees & Fines	1,793,600		
Other Revenue & Reimbursements	7,000		
Total	\$2,050,260		
EXPENDITURES	Budgeted Amount (Approved and Amended)		
Personal Services	\$1,440,509		
Supplies	81,900		
Other Services & Charges	469,395		
Equipment	61,250		
Total	\$2,053,054		

^a Source: Charter Township of Ypsilanti, Michigan, "1996 Budget Proposal (General Fund): District Court."

^b Source: City of Ann Arbor, Michigan, "Detail Listing of Obligations vs. Budget for Budget Fiscal Year 1997 (District Court)," as approved and amended. See Fifteenth District Court, Memorandum to Jim Inloes from Bob Randolph, re: "15th District Court FY 1996-97 Budget" (November 19, 1996).

APPENDIX NN.

BUDGET, REVENUE AND EXPENDITURE DATA FOR 46TH CIRCUIT DEMONSTRATION PROJECT

APPENDIX NN. BUDGET, REVENUE AND EXPENDITURE DATA FOR 46TH CIRCUIT DEMONSTRATION PROJECT

This appendix gives information about court budgets, revenue and expenditures in the counties served by the 46th Judicial Circuit. It includes information from NCSC's 1999 evaluation of the 46th Circuit demonstration project.* It also includes information provided to NCSC in 2001 for this follow-up assessment.

Information here from the 1999 NCSC evaluation report on the 46th Circuit includes the following:

- 1996 Approved Budget Expenses for 46th Circuit Trial Court, by County, Compared with Actual 1993-1995 Expenditures for Courts Serving Counties in 46th Circuit;
- 1996 Projected Revenues for 46th Circuit Trial Court, by County, Compared with Actual 1993-1995 Revenues for Courts Serving Counties in 46th Circuit; and
- 46th Circuit Trial Court Revenue & Expenditures Net Cost Summary;

Information provided by the trial court to NCSC in 2001 includes the following:

- Otsego General Fund Expenditures, 1993-2000;
- Otsego General Fund Revenue, 1993-2000;
- Kalkaska General Fund Expenditures, 1993-2000;
- Kalkaska General Fund Revenue, 1993-2000;
- Crawford General Fund Expenditures, 1993-2000;
- Crawford General Fund Revenue, 1993-2000; and
- 46th Circuit Net Cost Study; and
- 46th Circuit Unified Trial Court Budget.

^{*} See David Steelman, Karen Gottlieb, and Dawn Marie Rubio, *Michigan Trial Court Consolidation*. *Volume One: Final Evaluation of 46th Judicial Circuit Demonstration Project* (Denver, Colo.: National Center for State Courts, Court Services Division, 1999).

1996 APPROVED BUDGET EXPENSES FOR 46th CIRCUIT TRIAL COURT, BY COUNTY, COMPARED WITH ACTUAL 1993-1995 EXPENDITURES FOR COURTS SERVING COUNTIES IN 46th CIRCUIT*

	Budgeted (B) or Actual (A) County Expenditures by Year				
Court Units by County	1993 (A)	1994 (A)	1995 (A)	1996 (B)	
Crawford County					
Circuit Court/Division	\$128,332	\$149,333	\$161,914	\$162,534	
District Ct./Division	186,395	196,278	203,910	213,275	
• Probate/County Divn.	136,090	142,666	163,690	158,775	
Kalkaska County	151.250	1,62,015	102 700	170.040	
Circuit Court/Division	154,269	163,815	192,709	179,948	
District Ct./Division	297,409	311,368	327,301	359,148**	
Probate/County Divn.	220,955	192,885	180,972	178,953	
Otsego County					
Circuit Court/Division	290,352	496,315	350,635	237,996	
District Ct./Division	379,046	340,519	341,135	359,353**	
Probate/County Divn.	257,777	303,069	270,786	282,903	
Three-County Totals	\$2,050,625	\$2,298,268	\$2,193,052	\$2,132,885**	

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^{*} Source: 46th Circuit Trial Court and Michigan State Court Administrative Office.

^{**} It appears that the 87th District Court historically has been deliberately and regularly overfunded, so that the court for years has had a practice of turning appropriated funds back to Kalkaska and Otsego Counties. As a result, actual 1996 expenditures for the district court division in these two counties are likely to be lower than what has been budgeted.

1996 PROJECTED REVENUES FOR 46th CIRCUIT TRIAL COURT, BY COUNTY, COMPARED WITH ACTUAL 1993-1995 REVENUES FOR COURTS SERVING COUNTIES IN 46th CIRCUIT*

	Projected (P) or Actual (A) County Revenues by Year				
Court Units by County	1993 (A)	1994 (A)	1995 (A)	1996 (P)	
Crawford County					
Circuit Court/Division	\$27,667	\$34,453	\$35,792	\$42,200	
• District Ct./Division	126,804	141,328	156,110	155,900	
• Probate/County Divn.	40,496	42,902	44,585	45,863	
Kalkaska County					
Circuit Court/Division	25,985	38,797	40,818	16,800	
District Ct./Division	369,176	391.828	454,163	444,241	
• Probate/County Divn.	25,663	29,254	39,360	28,000	
Otsego County					
Circuit Court/Division	51,464	57,906	81,305	116,132	
District Ct./Division	452,180	451,033	469,701	457,974	
Probate/County Divn.	126,164	137,599	153,894	143,418	
Three-County Totals	\$1,245,599	\$1,325,099	\$1,475,727	\$1,450,528	

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^{*} Source: 46th Circuit Trial Court and Michigan State Court Administrative Office.

46th CIRCUIT TRIAL COURT REVENUE & EXPENDITURES NET COST SUMMARY

Court Units by County	Revenue Expenditures		ditures	Net Costs		
	1996	1997	1996	1997	1996	1997
Crawford County	456,243	613,710	649,404	791,989	193,161	178,279
Otsego County	1,687,66 6	1,759,82 9	1,835,1 24	1,892,9 07	147,458	133,078
Kalkaska County	628,791	723,135	892,521	888,623	263,730	165,488
	19	96	19	97		
Total Net Cost for 46 th Circuit Trial Court	604,	,348	476	,845		
Total Net Decrease from 1996 to 1997	127,	,504				